

## INTELLIGENCE INFORMATION REPORT

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APR 10 1980

This Is An Information Report, Not Finally Evaluated Intelligence

COUNTRY: ARGENTINA (AR)

REPORT NO:

(b)(3):10 USC

TITLE:

Political / Policy - Military Government Views

DATE OF INFO:

(YYMM DD)

800321

REPORT DATE:

800407

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ORIGINATOR:

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American Embassy Official

SOURCE: EM

SUMMARY: This report forwards AMEMB Buenos Aires cable 2469, DTG 211514Z Mar 80, which reports on military government view of bilateral relations after the Jan 80 visit of Gen Goodpaster; Human rights perspective; Humphrey-Kennedy amendmant; nuclear matters; the grain embargo; and relations with the Soviet Union are discussed. Also forwarded is an American Embassy Buenos Aires cable 2466 DTG 211336Z Mar 80 which reports on the pending release of a former Peronist leader (Lorenzo Miguel) after a split vote in the Junta.

ORIGINATOR COMMENTS: (u) These embassy calbes are forwarded via IR to insure entry into the DIA data base and to bring them to the attention of interested analysts. Distribution is recommended to DIA/DN-2D/DB-3E1, OSD/ISA, CNO/OP 613, Hq USAF//XOXXW// and CINCLANT.

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SUPPLEMENTAL DATA	, , ,
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## TELEBROM

211336Z MAR 60

COLLECT CHARGE TO

EROM CLASSIFICATION AMEMBASSY BUENOS AIRES 3/20/86 (ERFFMAN) A (b)(3):10 USC TAGS: ELAB, SHUM, AR 424 RELEASE OF ARGENTINE POLITICAL/LABOR SUBJECT: MIGUEL ACTION: SECSTATE WASHDC AMEMBASSY BRUSSELS INFO: AMEMBASSY MEXICO CONFIDENTIAL BUENOS AIRES 2466 NTEL OPS USEEC AIRCREW REF: BUENOS AIRES 2004 C - ENTIRE TEXT.

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2. PERONIST LABOR AND POLITICAL SOURCES WITH GOOD

CONTACTS IN THE GOVERNMENT TELL US THAT LORENZO MIGUEL,

FORMER HEAD OF THE 62 TRADE UNION ORGANIZATIONS -- THE

POLITICAL BACKBONE OF THE PERONIST LABOR XRADEXDMX&M

HOVEMENT IN THE PAST -- WILL BE RELEASED FROM HOUSE

ARREST STATUS DURING THE FIRST HALF OF APRIL. ACCORD
ING TO THIS INFORMATION, THE RULING MILITARY JUNTA

VOTED TWO TO ONE IN FAVOR OF MIGUEL'S RELEASE -- AIR

FORCE COMMANDER GRAFFIGNA VOTING IN THE NEGATIVE. ARMY

COMMANDER GALTIERI IS REPORTED TO HAVE CONDITIONED HIS

DRAFTED BY:

LABATT: AGFREEMAN: EDH

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DCM: MCHAPLIN

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APPROVAL TO MIGUEL'S KEEPING A LOW PROFILE AFTER HIS RELEASE. SOURCES BELIEVE THAT MIGUEL MAY DECIDE TO LEAVE THE COUNTRY FOR AN UNDETERMINED PERIOD FOLLOWING HIS RELEASE.

BELIEVE THAT MIGUEL'S RELEASE EVENTUALLY WILL PRODUCE

A MAJOR REORGANIZATION OF THE PERONIST LABOR, AND POLITICAL

MOVEMENTS, WITH MIGUEL PLAYING AN IMPORTANT ROLE AS A

GALVANIZING FACTOR IN THE FUTURE (SEE REFTEL). THE

INFORMATION CONCERNING PRECONDITIONS IMPOSED BY GALTIERI,

HOWEVER, SUGGESTS THAT THIS CHANGE, IF INDEED THERE IS A

CHANGE, MAY TAKE SOME TIME IN COMING.

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SUBJECT:	(C) US-ARGENTINE RELATIONS: A ROCKY ROA	[
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DEPT. PLS. INCLUDE AMB:/SMITH IN DISTRIBUTION DECLASSIFIED IN FULL

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CHRON

2. INTRODUCTION AND SUMMARY: AMBASSADOR SMITH'S MISSION WILL BE SEEN BY ARGENTINES AS ONE MORE IMPORTANT EVENT IN WHAT IS VIEWED HERE AS A US "COURTSHIP". LONG OFFENDED BY WHAT THEY THOUGHT WAS OUR REFUSAL TO TAKE THEM SERIOUSLY AS ANYTHING BUT VIOLATORS OF HUMAN RIGHTS, THE ARGENTINES HAVE READ THE SERIES OF HIGH LEVEL AMERICAN VISITORS THAT BEGAN WITH GENERAL GOODPASTER AS A SIGN THAT TIMES HAVE CHANGED. THE GOVERNMENT, WHICH NO LONGER FEELS ITSELF UNDER GLOBAL SIEGE AS A HUMAN RIGHTS PARIAH, HAS FACED THE

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PROSPECT OF BETTER ARGENTINE-US RELATIONS WITH A COM-BINATION OF HOPE AND RISING SELF-CONFIDENCE.

HOPES ASIDE, THE DOMINANT THEME IN OUR BILATERAL RELATIONS IS UNCERTAINTY. THIS QUALITY OF CONTINGENCY IS ROOTED IN TWO FACTORS. ON THE ONE HAND, THE ARGENTINE GOVERNMENT HAS NURTURED EASILY FRACTURED EXPECTATIONS OF A POSSIBLE ENTENTE WITH THE UNITED STATES. ON THE OTHER HAND, BOTH ARGENTINA AND THE UNITED STATES QUESTION THE DEGREE TO WHICH THE REAL INTEN-TIONS AND THE INTERESTS OF THE OTHER NATION ARE COM-END INTRODUCTION AND SUMMARY. PATIBLE WITH ITS OWN. ARGENTINE ADVOCACY OF THE POSSIBLE DAWNING OF A NEW AND PRODUCTIVE ERA IN US-ARGENTINE RELATIONS IS CAPTURED IN THEIR WARM REFERENCES TO "THE SPIRIT OF GOODPASTER". THE GOVERNMENT HAS INFLUENCED THE PRESS TO PLAY ON THIS THEME, PARTICULARLY THE POSSIBILITY THAT THE VISIT OF AMBASSADOR SMITH WILL CARRY THE TWO NATIONS FORWARD TO COOPERATIVE RATHER THAN CON-FRONTATIONAL RELATIONS. IN SOME QUARTERS, THESE HOPES HAVE BECOME SO UNREALISTIC AS TO CAUSE SERIOUS SPECULATION (WHICH THE AMBASSADOR SOUGHT TO DISARM AT A PRESS CONFERENCE DURING THE HODGES VISIT) THAT THE HUMPHREY-KENNEDY AMENDMENT MAY SOON BE REPEALED. EVEN THE VERY REAL RESENTMENTS THAT AROSE HERE IN THE WAKE OF THE DIFFERENCES BETWEEN THE ARGENTINE AND

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US DELEGATIONS TO THE GENEVA UNHRC MEETING HAVE BEEN

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RELUCTANTLY BUT FIRMLY MUTED IN DEFERENCE TO THIS OPTIMISTIC MOOD.

- THE GOA HAS VERY SOUND REASONS FOR WANTING TO CONVEY THE IMPRESSION OF AN UPWARD TREND IN ITS RELATIONS WITH THE UNITED STATES. THIS GOVERNMENT IS DOMINATED BY MEN -- THE RULING MILITARY GROUP, MARTINEZ DE HOZ--WHO WOULD SINCERELY PREFER A COOPERATIVE RELATIONSHIP WITH THE UNITED STATES. IDEOLOGICALLY, THEY ARE COMMITTED TO THE "WEST" AND STILL EXPECT THE UNITED STATES TO BE THE LEADER OF THE CAMP THEY HAVE CHOSEN. COARSER POLITICAL JUDGMENTS ALSO PLAY A ROLE. THE GOA CLEARLY GAINS IF IT APPEARS BEFORE ITS PUBLIC AS AN EQUAL PARTNER IN THE CONSTRUCTION OF A NEW RELATIONSHIP WITH THE UNITED STATES. MOREOVER, THE GOA'S HAWKING OF THE "SPIRIT OF GOODPASTER" HELPS DEFLECT CRITICISM THAT MIGHT ARISE FROM FUNDAMENTALIST ANTI-COMMUNISTS WHO LOOK ASKANCE AT THE GOA'S BUDDING RELATIONSHIP WITH THE SOVIET UNION. ATMOSPHERICS ARE FINE. BUT ON HARD ISSUES OF SUB-STANCE THERE ARE SERIOUS DIFFERENCES BETWEEN THE TWO GOVERNMENTS:
- A. NUCLEAR MATTERS: THE ARGENTINES ARE CONVINCED THAT
  WE ARE PURPOSEFULLY SEEKING TO OBSTRUCT THEIR NUCLEAR
  DEVELOPMENT. THE UNITED STATES IS CONCERNED ABOUT THE
  ARGENTINE DECISION TO AVOID TREATY AND OTHER COMMITMENTS WHICH WOULD FIRMLY SET THE GOA POLICY AGAINST THE

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ACQUISITION OF NUCLEAR WEAPONS.

HUMAN RIGHTS: THOUGH STUNG BY WHAT TOOK PLACE IN GENEVA BETWEEN THE AMERICAN AND ARGENTINE DELEGATIONS TO THE UNHRC, THE GOA BELIEVES THAT THE USG, IN ITS EFFORTS TO COURT ARGENTINA, IS IN RETREAT FROM ITS HUMAN RIGHTS CONCERNS. IT EXPECTS THAT WE WILL INCREASINGLY ACCOMMODATE TO THE PAST RECORD HERE AND RAISE FEW QUES-TIONS ABOUT CURRENT SHORTCOMINGS. IT MAY LOOK FORWARD TO THE TIMELY LIFTING OF THE HUMPHREY-KENNEDY AMENDMENT. FOR OUR PART, THE HUMAN RIGHTS RECORD IS MUCH IMPROVED AND WE ARE AWARE OF NO DISAPPEARANCES IN THE PAST . How ever, SEVERAL MONTHS. THE AMBASSADOR RECENTLY RAISED WITH JUNTA MEMBER GENERAL GALTIERI THE CURRENT STATUS OF A HALF DOZEN YOUNG PEOPLE WHO HAD BEEN HELD CLANDESTINELY SINCE LAST AUGUST. ELEVEN DAYS HAVE PASSED WITHOUT A REPLY TO HIS INQUIRY AND CIRCUMSTANTIAL EVIDENCE LEADS US TO SUSPECT THAT THE SECURITY SERVICES MAY HAVE EXECUTED THESE DETAINEES. THE OPTION PROGRAM IS NOT GOING WELL AND PRISON POPULATION IS ONLY FALLING SLOWLY. THE GRAIN EMBARGO: THE GOA HAS PUBLICLY REFUSED TO PARTICIPATE IN THE GRAIN EMBARGO WHILE PRIVATELY PROMISING US THAT IT WILL LIMIT SHIPMENTS TO THE SOVIETS. TO SOME EXTENT, THIS ISSUE WITH THE US HAS BECOME MOOT DUE TO A DROUGHT WHICH HAS LIMITED THE GRAIN ARGENTINA WILL HAVE AVAILABLE FOR EXPORT. NEVERTHELESS, EXPORTS

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THIS YEAR WILL SUBSTANTIALLY EXCEED THOSE IN THE RECENT

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PAST

PAST, CREATING A PUBLIC IMPRESSION--IN THE US AS WELL

AS IN ARGENTINA--THAT THE GOA DID NOT COOPERATE BUT

INSTEAD OPTED FOR THE SOVIETS.

US LEADERSHIP AND THE SOVIET CONNECTION: THE GOA AVERS THAT IT HAS DOUBTS ABOUT THE CONSISTENCY AND PUR-POSE OF THE US IN MEETING THE "WORLD COMMUNIST CHALLENGE". IT MAY BE UNBECOMING FOR A GOVERNMENT WHICH LONG QUES-TIONED THE USG'S ALLEGED FAILURE TO LEAD THE WEST TO LOOK THE OTHER WAY WHEN WE OFFER LEADERSHIP, BUT THE ARGENTINES ARE NOT DETERRED. THEY SAY THAT BEFORE JOIN-ING US THEY MUST BE CONVINCED THAT WE WILL NOT SUDDENLY "LURCH TOWARDS DETENTE". FROM OUR PERSPECTIVE--FOR ALL THE GOA'S VAUNTED ANTI-COMMUNIST WORDS--ITS ACTS IN DEALING WITH MOSCOW TELL A DIFFERENT, TROUBLING STORY. THE ARGENTINES REFUSED TO PARTICIPATE PUBLICLY AND STRINGENTLY IN THE GRAIN EMBARGO. THEY HAVE KEPT THEIR OPTIONS OPEN ON OLYMPIC PARTICIPATION. THEY OFTEN VOTE WITH THE SOVIET UNION IN INTERNATIONAL FORA ON SOME IMPORTANT ISSUES. THEY ARE DEVELOPING THEIR NUCLEAR COOPERATION WITH MOSCOW. THEY ARE DISCUSSING THE POSSIBILITY OF FISHERIES AGREEMENT WITH THE SOVIETS. THEY BELIEVE THEY HAVE THE SOVIETS IN THEIR CORNER IN THEIR DISPUTE WITH CHILE OVER THE BEAGLE CHANNEL. THE TRADE DEFICIT: THE TRADE BALANCE BETWEEN ARGENTINA AND THE UNITED STATES IS PERSISTENTLY OUT

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OF BALANCE IN OUR FAVOR--US\$1,889.9 MILLION 1979 EXPORTS TO ARGENTINA COMPARED TO US\$635.6 MILLION 1979
IMPORTS FROM ARGENTINA. THE GOA ECONOMIC TEAM UNDERSTANDS AND ACCEPTS THAT THIS SITUATION IS LOGICAL AND
EVEN NECESSARY. HOWEVER, THEY ARE UNDER POLITICAL PRESSURE FROM LESS SOPHISTICATED ELEMENTS TO "RIGHT THE
BALANCE", OR TO APPEAR TO BE TAKING STEPS, IN THAT DIRECTION. FOR OUR PART, WE ARE ANXIOUS TO GAIN LUCRATIVE
PARTICIPATION IN MAJOR ARGENTINE PROJECTS--WHICH IN THE
EVENT COULD ONLY TILT THE BALANCE FURTHER IN OUR
DIRECTION.

7. IN SUM, ARGENTINE-US RELATIONS ARE PRESENTLY PROCEEDING ON TWO TRACKS. THE ATMOSPHERE IS WARM. BUT THERE ARE MAJOR DIFFERENCES ON MATTERS OF SUBSTANCE.

THE ARGENTINES HAVE PLAYED A MAJOR ROLE IN PRODUCING THE HAPPY ATMOSPHERICS. THEY WOULD PREFER TO ALLOW THE HAPPY MOOD TO CONTINUE, EVEN IF THEY ARE PREPARED TO BLAME US FOR ITS BREAKDOWN. FOR THE UNITED STATES, WE LOSE NOTHING IN ACCEPTING THIS TWO-TIERED APPROACH --SO LONG AS WE MAKE SURE THAT THE GOA UNDERSTANDS THAT WE WILL NOT SACRIFICE OUR INTERESTS AND OUR CONCERNS SIMPLY TO KEEP A DIAPHANOUS SPIRIT OF FRIENDSHIP ALIVE.

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